UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

ENVIRONMENTAL APPEALS BOARD 707 495 -3 PM 2 56

ENVIR. APPEALS BOARD

In re

LEOMINSTER WATER POLLUTION : Appeal No. 06-16

CONTROL FACILITY

1140 Connecticut Avenue, NW.

Washington, D.C.

Thursday, June 21, 2007

The HEARING in this matter began at approximately 11:00 a.m. pursuant to notice. BEFORE:

JUDGE SCOTT FULTON

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1	APPEAI	RANCES:
2	On	behalf of Environmental Protection Agency:
3		EURIKA DURR, Clerk of the Board
		Environmental Appeals Board
4		Environmental Protection Agency
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	On	behalf of EPA Region 1:
7		
		JOSHUA CADITZ, ESQUIRE
8		Environmental Protection Agency, Region 1
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9		Boston, Massachusetts 02114
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	On	behalf of City of Leominster:
11		
		JEFFREY BLAKE, ESQUIRE
12	•	Kopelman & Paige
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- 1 PROCEEDINGS
- JUDGE FULTON: Gentlemen, welcome
- 3 to you. We're going to be doing this on the
- 4 record this morning. Mr. Bryce will be
- 5 serving us, our court reporter. And we're
- 6 here today pursuant to the Board's order of
- 7 May 4 of this year, and the purpose of this
- 8 status conference is twofold.
- 9 First, we want to hear from the
- 10 parties regarding the current status of your
- 11 settlement negotiations. And, second, we
- 12 want to determine whether additional time
- 13 here is likely to lead to resolution of this
- 14 matter.
- We're coming up on the anniversary
- 16 date for this permit, and are thus interested
- in seeing whether it can expeditiously be
- 18 resolved through settlement or whether we
- 19 need to move it on to a path that allows for
- 20 resolution by the Board.
- 21 I want to thank -- thank you all
- 22 for your flexibility and -- and working with

- 1 our systems difficulties. It is our
- 2 preference to do the status calls through
- 3 video conferencing or in person so that we
- 4 can see one another, but in view of the fact
- 5 that the system's down, this is the best --
- 6 the best we can do today, so thank you for
- 7 your flexibility and -- and working with
- 8 those difficulties.
- 9 The way that I'd like to proceed is
- 10 just to simply hear from the parties in turn.
- 11 I think maybe starting with the Petitioner,
- 12 the City of Leominster, and then I would like
- 13 to hear from the Region -- and, so perhaps
- 14 then, Mister -- Mr. Blake, you can start us
- 15 off, and if you could speak to those two
- 16 questions. One being the current status of
- 17 the negotiations as you see it, and, second,
- 18 whether this is on a promising track for
- 19 resolution and how much time will be needed
- 20 to accomplish that.
- MR. BLAKE: Yes, Your Honor.
- 22 Jeffrey Blake for the City of Leominster.

- 1 And with -- with respect to the
- 2 status of -- of the matter, we are -- I think
- 3 I can report that we have reached an
- 4 agreement in principal, and there's some
- 5 minor -- minor points in language in -- in
- 6 certain clauses of a -- of a compliance order
- 7 and a compliance schedule that need to be
- 8 worked out, but I -- I can -- I think I can
- 9 report with confidence that we will work
- 10 these things out, and it looks like we will
- 11 have this -- we will have reached an
- 12 agreement probably -- I would like until the
- 13 end of July only because of the -- the next
- 14 coming month being a summer month, I -- I
- 15 anticipate that we will have -- it will flow
- 16 down in some of my approval since there's
- 17 probably vacations going on.
- JUDGE FULTON: Very well, Mr.
- 19 Blake. Anything else you -- you want to add?
- MR. BLAKE: I don't think so, Your
- 21 Honor.
- JUDGE FULTON: Okay. Mister -- Mr.

- 1 Caditz?
- 2 MR. CADITZ: Yeah, Mr. Blake
- 3 accurately described the matter we have made
- 4 considerable progress and there's just a
- 5 handful of aspects of the administrative
- 6 order that remain to be resolved.
- JUDGE FULTON: Can you give me a --
- 8 a flavor of the types of issues we're talking
- 9 about with the form of the order?
- 10 MR. CADITZ: We're still in the
- 11 progress of discussing interim measures that
- 12 would apply before the end of the compliance
- 13 schedule when the 2006 limits would go into
- 14 effect or it would be enforced. We have been
- 15 discussing essentially some re-opener
- 16 language that we came to a resolution early
- 17 this morning. Those are the -- the sort of
- 18 matters we'll be working with.
- 19 JUDGE FULTON: So, the interim
- 20 measures -- or that's the feature of the
- 21 compliance schedule that -- that you're
- 22 developing?

- 1 MR. CADITZ: Yes.
- 2 JUDGE FULTON: I see. And the
- 3 issues that divide the parties are really
- 4 just a question of drafting or do you think
- 5 there -- there are conceptual difficulties
- 6 still?
- 7 MR. CADITZ: In terms of the
- 8 interim measure, we -- it remains to be seen
- 9 whether or not the -- the issues will be
- 10 substantive. It -- it -- I think will
- 11 primarily be of drafting, but there -- there
- 12 could be some -- some issues with the types
- of measures applied, as well.
- 14 JUDGE FULTON: Okay. And the
- 15 timeframe that Mr. Blake mentioned, is this
- one that would work, for the region, as well?
- 17 MR. CADITZ: Yes, I -- I'm very
- 18 hopeful that we will come to a resolution on
- 19 the issue that I've been describing in the
- 20 next few weeks. And then it would be a
- 21 matter of -- of Mr. Blake being able to get
- 22 approval from the town council. City

- 1 council, excuse me.
- JUDGE FULTON: Okay. Yeah, I noted
- 3 that in your status report, you were asking
- 4 until July 13. I guess what -- what Mr.
- 5 Blake is saying is that even after you all
- 6 have arrived at what you think is a workable
- 7 resolution here, the -- the approval process
- 8 for the -- for the city is -- yeah. The city
- 9 might take a few more weeks beyond that time.
- 10 MR. BLAKE: That's -- that's true,
- 11 Your Honor. What -- what -- I -- I've kept
- 12 the city apprised and the plant manager has
- 13 been involved in the negotiations all the way
- 14 through, and he kept city council apprised,
- 15 but when we get a final agreement, I need to
- 16 bring it to the city council for their final
- 17 approval.
- 18 And, like I said before, I'm just a
- 19 little worried that during July, I may have
- 20 trouble getting a quorum together, especially
- 21 early in the month of July, being the Fourth
- 22 of July holiday. And that's why I'm -- just

- 1 would like the additional couple of weeks
- 2 just to be sure that I can have everything
- 3 buttoned up.
- 4 JUDGE FULTON: Okay. And, Mr.
- 5 Blake, is -- I don't want to push beyond the
- 6 bounds of your representational limits here,
- 7 but if -- if we were to establish a schedule
- 8 that contemplated hearing back from counsel,
- 9 that, in your view, you've arrived at a
- 10 resolution of -- of the issues, recognizing
- 11 that that's the subject of approval and
- 12 ratification and that sort of thing.
- 13 Is that something you would be
- 14 comfortable with? So, in other words, if we
- 15 were to say in a scheduling order that we
- 16 would be looking to hear from you by July 13
- 17 or so in terms of whether counsel believed
- 18 they resolved the issues, subject to
- 19 follow-up approval, and then set the end of
- 20 July as kind of a -- a second milestone, is
- 21 that an arrange -- an approach that would --
- 22 that would be consistent with your working

- 1 relationship with the City?
- MR. BLAKE: Yes, Your Honor. I
- 3 could certainly -- I could certainly do that.
- 4 JUDGE FULTON: Okay. Okay, well, I
- 5 think we'll plan an order around that, so it
- 6 sounds like the parties both believe that
- 7 this is likely to settle and that a lot of
- 8 the material issues have been addressed
- 9 already and but there's confidence that --
- 10 that there will be a resolution.
- 11 The remaining issues, and we'll --
- 12 we'll look to hear back from you by July 13
- in terms of whether the -- whether counsels
- 14 believe they resolved the remaining issues
- 15 with the recognition that it will take a
- 16 little time beyond that to get the necessary
- 17 approvals lined up with the City.
- Does that sound satisfactory?
- 19 MR. BLAKE: That's satisfactory to
- 20 the City.
- 21 MR. CADITZ: Yes, Your Honor. To
- 22 the Region, as well.

- 1 JUDGE FULTON: And I -- I take it
- 2 the issues that remain are of the nature that
- 3 it -- you don't need the services of a
- 4 third-party neutral or mediation process.
- 5 You all are pretty confident you can resolve
- 6 this between you?
- 7 MR. CADITZ: I think that's true,
- 8 Your Honor.
- 9 JUDGE FULTON: Okay. In the event
- 10 that things should prove to work differently
- 11 here and if you think there would be any
- 12 value in having mediation, I just want you to
- 13 know that we do have the capacity here on the
- 14 board to -- to conduct mediation. We have a
- 15 number of trained mediators, including
- 16 several of the judges, and that's a service
- 17 we can provide in the event that you need it.
- We're not going to impose it on
- 19 you. At least not at this stage, but if --
- 20 if you do reach an impasse on your interim
- 21 measures and you think that would be
- 22 beneficial or helpful, let us know and we'll

- 1 -- we'll try to play a role in that regard.
- MR. CADITZ: Thank you, Your Honor.
- MR. BLAKE: Thank you, Your Honor.
- 4 JUDGE FULTON: Okay, very well
- 5 then. We'll go ahead and issue an order
- 6 probably later today that -- that addresses
- 7 the points that have been discussed here and
- 8 I appreciate, again, your time and your
- 9 flexibility in getting together, and we'll
- 10 forward to hearing from you in a few weeks.
- 11 MR. CADITZ: Thank you, Your Honor.
- MR. BLAKE: Thank you, Your Honor.
- 13 JUDGE FULTON: Any further
- 14 questions?
- MR. CADITZ: No.
- JUDGE FULTON: Okay. Very well
- 17 then. We'll adjourn. Thank you, Mr. Bryce.
- 18 THE REPORTER: Thank you.
- MR. CADITZ: Thank you.
- JUDGE FULTON: Bye now.
- 21 (Whereupon, at 11:19 a.m., the
- HEARING was adjourned.)

CERTIFICATION OF TRANSCRIPT

I certify that the attached transcribed hearing in the matter of
Leominster Water Pollution Control Facility before the Environmental
Appeals Board held on June 21, 2007 as herein appears and that this is the
original transcript.

I, the undersigned, do certify that this is a true, accurate and complete transcript prepared from the electronic recordings taken by M. Bryce Hixson of Beta Reporting Services, on the aforementioned date, and that I have verified the accuracy of the transcript by comparing the typewritten transcript against the verbal recordings.

Transcriber/Proofreader:

Date: